

Message Text

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PAGE 01 BONN 10517 01 OF 03 231740Z
ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00
INRE-00 CIAE-00 PM-04 INR-07 L-03 ACDA-07 NSAE-00
PA-01 SS-15 PRS-01 SP-02 TRSE-00 DODE-00 EB-07
IO-13 NSC-05 CAB-02 COME-00 DOTE-00 EPG-02 FAA-00
/082 W

-----061473 231846Z /43

O R 231726Z JUN 77
FM AMEMBASSY BONN
TO SECSTATE WASHDC IMMEDIATE 9302
INFO AMEMBASSY BERLIN
AMEMBASSY LONDON
AMEMBASSY BERN
AMEMBASSY MOSCOW
AMEMBASSY PARIS
AMCONSUL ZURICH
USMISSION USBERLIN
USMISSION NATO
USELM LIVE OAK

C O N F I D E N T I A L SECTION 01 OF 03 BONN 10517

LIVE OAK FOR US EYES ONLY

E.O. 11652: GDS
TAGS: EAIR, PGOV, WB, GE, GW, SZ
SUBJECT: INTERFLUG BERLIN-ZURICH OVERFLIGHTS

REFS: (A) USBER 1371; (B) STATE 114981;
(C) BONN 8487; (D) BONN 6822; (E) BONN 4742
(F) 76 STATE 299836

BEGIN SUMMARY: ALLIED REPS INFORMED THE FRG ON
JANUARY 20 AND 21 THAT THEIR CAPITALS HAD APPROVED
THE LUFTHANSA/INTERFLUG PROPOSAL. UNDER THIS PROPOSAL,
INTERFLUG WOULD BE AUTHORIZED TO COMMENCE A TWICE-
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PAGE 02 BONN 10517 01 OF 03 231740Z

WEEKLY FLIGHT OVER THE FRG TO ZURICH AND LUFTHANSA
WOULD BE GRANTED GDR OVERFLIGHT RIGHTS TO ENABLE IT TO
STOP AT TEGEL ON ITS MOSCOW/FRANKFURT RUN. NO PASSENGER
OR FREIGHT SERVICE IS CONTEMPLATED BETWEEN BERLIN AND
THE FRG. THE FRENCH REP SAID THE QUAI COULD NOT
APPROVE A PROPOSAL ON FRG/BERLIN RESCUE FLIGHTS,
AND THE US REP MADE THE POINTS IN REF B. THE BONN

GROUP REACHED AD REF AGREEMENT ON THE PROPOSED FRG NOTE TO THE GDR AND ATTEMPTED TO AVOID BROACHING THE ISSUE AS TO WHICH PARTIES ARE COMPETENT FOR THE BERLIN CONTROL ZONE. ACTION REQUESTED: APPROVAL OF AD REF NOTE. END SUMMARY

1. AT BONN GROUP MEETINGS OF JUNE 20 AND 21, THE ALLIED REPS INFORMED THE FRG REP THAT THEIR CAPITALS HAD APPROVED THE FRG PROPOSAL TO AUTHORIZE INTERFLUG OVERFLIGHT RIGHTS IN EXCHANGE FOR GDR OVERFLIGHT RIGHTS TO ENABLE LUFTHANSA TO LAND AT TEGEL. THE UK REP REPORTED FCO APPROVAL WITHOUT FURTHER COMMENT. THE FRENCH REP SAID THAT THE QUAI WOULD NOT AGREE, HOWEVER, TO THE FRG RECOMMENDED PROPOSAL TO INTERFLUG THAT FRG RESCUE FLIGHTS TO BERLIN ALSO BE PERMITTED SINCE THIS MIGHT UNDERMINE THE CORRIDOR REGIME.

2. BASED ON THE INSTRUCTIONS CONTAINED IN REF B, THE US REP MADE THE FOLLOWING POINTS:

A. THE US AGREES TO THE FRG PROPOSAL REGARDING LUFTHANSA AND INTERFLUG (WE DID NOT MENTION RESCUE FLIGHTS).

B. WE HOPE THAT THE FRG WILL TAKE AN ESPECIALLY HARD LOOK AT THE AD HOC APPROVAL OF CHARTER AUTHORIZA-
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PAGE 03 BONN 10517 01 OF 03 231740Z

TIONS AND THAT, IF THE GDR REFUSES THE LUFTHANSA/ INTERFLUG EXCHANGE, THE FRG WILL DENY FURTHER CHARTER AUTHORIZATIONS FOR INTERFLUG.

C. WE BELIEVE THAT THE FRG, IN REACHING A DECISION ON NEGOTIATIONS WITH THE GDR, SHOULD CONSIDER THE EFFECT THIS WILL HAVE ON THE PRESENT AND PLANNED AIR CORRIDOR REGIME. SPECIFICALLY, WE ARE CONCERNED THAT THE INTERFLUG SERVICE WILL AFFECT THE PAN AM TEGEL/ ZURICH SERVICE, MAY DISSUADE ALLIED CARRIERS FROM ADDITIONAL CORRIDOR SERVICE AND MAY BE USED BY OTHERS (E.G. KLM) AS A PRECEDENT TO ARGUE THAT THEY SHOULD BE GRANTED FRG OVERFLIGHT RIGHTS FOR THEIR SCHOENEFELD SERVICE.

D. THE US IS CONCERNED ABOUT THE UNCOORDINATED WAY IN WHICH NEW ELEMENTS ARE BEING INTERJECTED INTO THE AIR CORRIDOR SYSTEM AND BELIEVE THE FOLLOWING SHOULD BE THE SUBJECT OF FURTHER STUDY:

L) INTERFLUG INVOLVEMENT WITH OTHER
AIRLINES AND POSSIBLE ATTEMPTS BY WESTERN

AIRLINES TO OBTAIN FRG OVERFLIGHT RIGHTS;

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PAGE 01 BONN 10517 02 OF 03 231749Z

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FAA-00 /082 W

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FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 9303

INFO AMEMBASSY BERLIN

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AMCONSUL ZURICH

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C O N F I D E N T I A L SECTION 02 OF 03 BONN 10517

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2) RELATIONS BETWEEN ALLIED CARRIERS AND THE
GDR;

3) LANDINGS BY ALLIED CARRIERS AT SCHOENEFELD;

4) LANDINGS BY NON-ALLIED CARRIERS IN WEST
BERLIN; AND

5) EMERGENCY RESCUE FLIGHTS.

3. THE FRG REP WAS OBVIOUSLY PLEASED BY THIS DEVELOP-
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PAGE 02 BONN 10517 02 OF 03 231749Z

MENT AND SAID THAT THE FRG WOULD PLAN TO RESPOND IN THE NEAR FUTURE TO THE GDR NOTE REQUESTING OVERFLIGHT RIGHTS. HE ASKED FOR BONN GROUP AGREEMENT TO THE PROPOSED REPLY.

4. THE TEXT OF THE GDR NOTE AND THE PROPOSED FRG REPLY AS AGREED AD REF BY THE BONN GROUP, ARE AS FOLLOWS:

A. GDR NOTE OF NOVEMBER 2, 1976 (INFORMAL TRANSLATION)

BEGIN TEXT

177/76 THE PERMANENT REPRESENTATION OF THE GERMAN DEMOCRATIC REPUBLIC IN THE FEDERAL REPUBLIC OF GERMANY HAS THE HONOR TO INFORM THE FEDERAL CHANCELLERY THAT INTERFLUG, GESELLSCHAFT FUER INTERNATIONALEN FLUG-VERKEHR, M.B.H., WITH HEADQUARTERS AT THE BERLIN-SCHOENEFELD AIRPORT, BERLIN, INTENDS TO BEGIN OPERATING AN AIR ROUTE BETWEEN BERLIN AND ZURICH ON APRIL 1, 1977 ON THE BASIS OF THE "AGREEMENT BETWEEN THE GOVERNMENT OF THE GERMAN DEMOCRATIC REPUBLIC AND THE SWISS FEDERAL COUNCIL" OF JULY 30, 1975. THE AIR ROUTE WILL BE USED FOR THE COMMERCIAL CONVEYANCE OF PASSENGERS AND AIR FREIGHT.

THE GOVERNMENT OF THE GERMAN DEMOCRATIC REPUBLIC REQUESTS, IN CONFORMITY WITH NO. 1.3.3. OF THE PROVISIONS RELATING TO ENTRY AND DEPARTURE OF AIRCRAFT IN THE TERRITORY OF THE FEDERAL REPUBLIC OF GERMANY, THAT PERMISSION BE GRANTED SO THAT INTERFLUG, IN ITS OPERATION OF THIS AIR ROUTE, MAY OVERFLY THE SOVEREIGN TERRITORY OF THE FEDERAL

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PAGE 03 BONN 10517 02 OF 03 231749Z

REPUBLIC OF GERMANY USING THE PRESCRIBED AIR ROUTES IN BOTH DIRECTIONS.

THE INFORMATION REQUIRED BY THE FEDERAL MINISTER FOR TRANSPORTATION IS APPENDED.

(COMPLIMENTARY CLOSE)

END TEXT.

B. PROPOSED FRG REPLY (INFORMAL TRANSLATION)

BEGIN TEXT:

THE GOVERNMENT OF THE FEDERAL REPUBLIC OF GERMANY
IS PREPARED TO CONSIDER GRANTING INTERFLUG,
GESELLSCHAFT FUER INTERNATIONALEN FLUGVERKEHR M.B.H.,
THE OVERFLIGHT RIGHTS WHICH IT REQUESTED FOR THE
OPERATION OF AN AIR ROUTE BETWEEN BERLIN-SCHOENEFELD
AND ZURICH, PROVIDED THE DEUTSCHE LUFTHANSA AG WILL BE
PUT INTO THE POSITION OF LANDING TWICE WEEKLY AT
BERLIN-TEGEL AS AN INTERMEDIATE STOP IN ITS FEDERAL
REPUBLIC OF GERMANY-USSR SERVICES.

THE GOVERNMENT OF THE FEDERAL REPUBLIC THEREFORE
REQUESTS THAT THE DEUTSCHE LUFTHANSA AG BE GRANTED
OVERFLIGHT RIGHTS TWICE WEEKLY FOR THE AIR SERVICE
FRANKFURT/MAIN-BERLIN-TEGEL-MOSCOW (TOKYO) IN CONFORMITY
WITH NO. 1.2.2. OF THE PROVISIONS CONCERNING THE
"APPROVAL FOR INTERNATIONAL FLIGHTS OF AIRCRAFT OF

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PAGE 01 BONN 10517 03 OF 03 231800Z
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C O N F I D E N T I A L SECTION 03 OF 03 BONN 10517

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OTHER STATES." FOR THIS, LUFTHANSA WILL USE THE
FOLLOWING AIR ROUTES:

FRANKFURT/MAIN - BERLIN - TEGEL

EDDF-DF 6-R 11/UR 11-OKG-UR 11-FIR ETBS-UA 4 -
BERLIN/TEGEL

BERLIN/TEGEL - MOSCOW

FWE-SUI-UB 20-UR 11-UG 3/G 3-MOSCOW

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PAGE 02 BONN 10517 03 OF 03 231800Z

THE PLANNED AIRPLANE TYPES, REGISTRATION SYMBOLS,
AND THE NAMES OF THE CHIEF PILOTS AS WELL AS THE EXACT
FLIGHT TIMES WILL BE GIVEN AT THE APPROPRIATE TIME.

THE GOVERNMENT OF THE FEDERAL REPUBLIC OF GERMANY
WILL GRANT THE REQUESTED OVERFLIGHT RIGHTS FOR INTERFLUG
AS SOON AS THE GOVERNMENT OF THE GDR HAS GRANTED
LUFTHANSA THE REQUESTED OVERFLIGHT RIGHTS, AND, FURTHER,
(AS SOON AS) THE RESPONSIBLE AUTHORITIES HAVE GRANTED
THE REQUIRED PERMISSION FOR THE USE OF THE BERLIN
CONTROL ZONE.

END TEXT.

5. TO THE GDR NOTE IS ATTACHED AN ANNEX WITH TECHNICAL
DETAILS. THE MOST IMPORTANT OF THESE ARE THE GDR
PROPOSAL TO FLY TWO OVERFLIGHTS EACH WEEK IN EACH
DIRECTION, ON TUESDAY AND SATURDAY. THE ROUTE TO ZURICH
WOULD BE SCHOENEFELD/HERMSDORF/CHEB/NUERNBERG/
DINKELSBUEHL/ZURICH.

6. WITH REGARD TO THE PROPOSED FRG REPLY, SOME CONCERN
WAS EXPRESSED ABOUT THE USE OF THE PHRASE "THE
RESPONSIBLE AUTHORITIES" WHEN REFERRING TO PERMISSION
TO USE THE BERLIN CONTROL ZONE, SINCE THIS COULD
GIVE THE GDR AN OPPORTUNITY TO CLAIM THAT IT SHARES A
VOICE, PERHAPS BY GRANTING "PERMISSION" NOT ONLY FOR
GDR OVERFLIGHT RIGHTS BUT ALSO FOR THE BCZ. THE BONN
GROUP CONSIDERED USING THE PHRASE "THE FOUR POWERS" BUT
REFRAINED FROM DOING SO IN VIEW OF THE ALLIED POLICY,
REFLECTED IN THE 1972 AIR STUDY, OF NOT ADMITTING THAT SOVIET
PERMISSION IS REQUIRED FOR USE OF THE BCZ (BONN 2641,
FEBRUARY 25, 1972). THE PRESENT FORMULATION IS AN

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PAGE 03 BONN 10517 03 OF 03 231800Z

ATTEMPT, BY DIVIDING THE LAST SENTENCE OF THE FRG NOTE INTO TWO PARTS BY THE USE OF "AND", TO DISTINGUISH BETWEEN THE COMPETENCE OF THE GDR OVER GDR AIRSPACE AND THE COMPETENCE OF THE "RESPONSIBLE AUTHORITIES" FOR THE BCZ, WHILE AVOIDING SAYING SPECIFICALLY WHO THOSE AUTHORITIES ARE.

7. OUR PROPOSAL FOR A STUDY OF THE MATTERS LISTED ABOVE MET WITH NO GREAT ENTHUSIASM BUT AS REFLECTED BY THE RECENT PROPOSAL FOR THE FLIGHT OF A U.S.-REGISTERED CHARTER TO SCHOENEFELD, THE OTHER BONN GROUP REPS AGREED THAT THESE SUBJECTS MUST BE EXAMINED.

8. ACTION REQUESTED: THE FRG IS ANXIOUS TO REPLY TO THE GDR AND WE WOULD APPRECIATE APPROVAL OF THE AD REF FRG NOTE.
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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: BERLIN AIR ACCESS, OVERFLIGHT AGREEMENTS, AIR ROUTES
Control Number: n/a
Copy: SINGLE
Sent Date: 23-Jun-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Handling Restrictions:
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Legacy Key: link1977/newtext/t19770625/aaaaavfy.tel
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Office: ACTION EUR
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Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2051762
Secure: OPEN
Status: NATIVE
Subject: INTERFLUG BERLIN-ZURICH OVERFLIGHTS
TAGS: EAIR, PGOV, WB, GC, GE, SZ, INTERFLUG
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/c2f2ce77-c288-dd11-92da-001cc4696bcc
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